

### TOWN COUNCIL

### Tax Increment Financing Subcommittee Selectmen's Conference Room

### Wednesday December 16, 2020 MEETING MINUTES

Members present: Councilor Matthew Levesque; Councilor Eric Steinhilber, Councilor Nikolas Atsalis

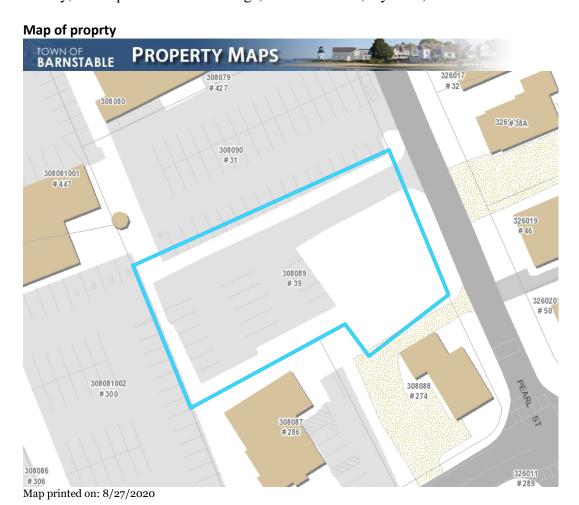
**STAFF PRESENT:** Elizabeth Jenkins, Director Planning and Development; Arden Cadrin, Housing Coordinator, Gloria McPherson, Mark Milne, Director of Finance; **OTHERS PRESENT:** Attorney David Lawler, Jake Dewey

Councilor Eric Steinhilber called the meeting to order at 9:00am. Cynthia Lovell, Administrator of the Town Council took a Roll Call of members present;

Councilor Matthew Levesque here Councilor Eric Steinhilber here

Councilor Nikolas Atsalis (will join shortly)

Quorum being present Councilor Steinhilber asked Arden Cadrin to explain the application for the Housing Development Incentive Program (HDIP) Tax Increment Exemption submitted by: Jacob Dewey, for Captain Bearse's Village, 39 Pearl Street, Hyannis, MA





Value o	f TIE Loc		ntives for 39 l	Pearl St,	Hyannis,		Draft	
			MA					
	Municipal Tax Rate Per Thousand	TIE Assessed Value	Annual Property Tax Bill for Ttl Tax Assessed Value	TIE Yearly Exemption %	Exempted Annual Property Tax	Total Yearly Value Gained	Total Yearly Tax Amount Gained	Total Yearly Value of Exempt Amount (Reportable)
								( repersoner)
	projected							
2021	\$9.10	\$2,500,000.00						
2022	\$9.10	\$2,500,000.00	\$22,750.00	0.85	\$19,337.50	\$2,500,000.00	\$3,412.50	\$2,125,000.0
2023	\$9.10	\$2,562,500.00	\$23,318.75	0.85	\$19,820.94	\$2,562,500.00	\$3,497.81	\$2,178,125.0
2024	\$9.10	\$2,626,562.50	\$23,901.72	0.85	\$20,316.46	\$2,626,562.50	\$3,585.26	\$2,232,578.13
2025	\$9.10	\$2,692,226.56	\$24,499.26	0.85	\$20,824.37	\$2,692,226.56	\$3,674.89	\$2,288,392.58
2026	\$9.10	\$2,759,532.23	\$25,111.74	0.85	\$21,344.98	\$2,759,532.23	\$3,766.76	\$2,345,602.3
2027	\$9.10	\$2,828,520.53	\$25,739.54	0.60	\$15,443.72	\$2,828,520.53	\$3,860.93	\$1,697,112.3
2028	\$9.10	\$2,899,233.55	\$26,383.03	0.60	\$15,829.82	\$2,899,233.55	\$10,553.21	\$1,739,540.1
2029	\$9.10	\$2,971,714.38	\$27,042.60	0.60	\$16,225.56	\$2,971,714.38	\$10,817.04	\$1,783,028.6
2030	\$9.10	\$3,046,007.24	\$27,718.67	0.60	\$16,631.20	\$3,046,007.24	\$11,087.47	\$1,827,604.3
	\$9.10		\$27,716.67					\$1,873,294.4
2031 2032	\$9.10	\$3,122,157.42 \$3,200,211.36	\$29,121.92	0.60 0.50	\$17,046.98 \$14,560.96	\$3,122,157.42 \$3,200,211.36	\$11,364.65 \$11,648.77	\$1,673,294.4
	· ·				. ,			
2033	\$9.10	\$3,280,216.64	\$29,849.97	0.50	\$14,924.99	\$3,280,216.64	\$14,924.99	\$1,640,108.32
2034	\$9.10	\$3,362,222.06	\$30,596.22	0.50	\$15,298.11	\$3,362,222.06	\$15,298.11	\$1,681,111.0
2035	\$9.10	\$3,446,277.61	\$31,361.13	0.50	\$15,680.56	\$3,446,277.61	\$15,680.56	\$1,723,138.8
2036	\$9.10	\$3,532,434.55	\$32,145.15	0.50	\$16,072.58	\$3,532,434.55	\$16,072.58	\$1,766,217.2
2037	\$9.10	\$3,620,745.42	\$32,948.78	0.50	\$16,474.39	\$3,620,745.42	\$16,474.39	\$1,810,372.7
2038	\$9.10	\$3,711,264.05	\$33,772.50	0.50	\$16,886.25	\$3,711,264.05	\$16,886.25	\$1,855,632.0
2039	\$9.10	\$3,804,045.65	\$34,616.82	0.50	\$17,308.41	\$3,804,045.65	\$17,308.41	\$1,902,022.8
2040	\$9.10	\$3,899,146.79	\$35,482.24	0.50	\$17,741.12	\$3,899,146.79	\$17,741.12	\$1,949,573.4
2041	\$9.10	\$3,996,625.46	\$36,369.29	0.50	\$18,184.65	\$3,996,625.46	\$18,184.65	\$1,998,312.7
M /	000/000			20 YR TOTALS	\$345,953.54	?		
Map / parcel	308/089			TOTALS		ſ	approved by Town C	ouncil
Y2021 AV	\$92,900							
			Base value =	\$92,900	\$0	(commercial) =	\$0	
			\$2,500,000	-	\$0	=	\$2,500,000	
The anticipate	d value of the	development up	on completion is at I	east \$2.5 mi	llion.			
9 - 2 bedroom	s, proposed re	ents:	\$1,800 per month					
l commercial			\$1,200 per month					

# HOUSING DEVELOPMENT INCENTIVE PROGRAM (HDIP) Application for Tax Increment Exemption Town of Barnstable

The Downtown Hyannis Housing Development Incentive Plan was adopted to take advantage of the Massachusetts Housing Development Incentive Program (HDIP), established by MGL CH 40V to spur residential growth, expand diversity of housing stock, support economic development, and promote neighborhood stabilization in Gateway municipalities. The HDIP program provides two incentives for developers: (1) a local option property tax exemption on a portion of the increased property value, the increment, resulting from improvements, and (2) a State tax credit for Qualified Project Expenses (QPEs).

The Department of Housing and Community Development (DHCD) **may** (1) approve a locally negotiated Tax Increment Exemption Agreement between the Developer and Municipality under M.G.L. c. 59 section 5M of not less than 10% and not more than 100% of the increment on market rate units in a Certified Housing Development (HD) Project for no less than five years and no more than 20 years, and (2) award the Developer of the Certified HD Project a State Housing Development (HD) Tax Credit under M.G.L. chapter 62 section 6(q) and chapter 63 section 38BB, not to exceed 25% of the cost of QPEs of the market rate units.

The Town of Barnstable has an approved HD Zone designation and HD Zone Plan (see attached map). The Town is accepting applications for TIE Agreements and DHCD is accepting applications for certification of housing development projects pursuant to M.G.L. c. 40V and 760 CMR 66.05.

HD Tax Credits (State incentive) will only be awarded to Certified HD Projects with DHCD approved HD Tax Increment Exemption Agreements (local incentive).

Please refer to the *HDIP Guidelines* on the Mass.gov website for additional information on the HDIP and DHCD application requirements. Applications are available on-line in word format (<u>www.mass.gov</u>; search key word <u>HDIP</u>).

## HOUSING DEVELOPMENT INCENTIVE PROGRAM APPLICATION FOR TAX INCREMENT EXEMPTION AGREEMENT

The Town may request additional information to supplement an incomplete application. The Town Tax Incentive Committee will request a meeting(s) with the Developer to discuss a proposed housing development project and application submission.

#### 1. PROJECT INFORMATION:

Name of HD Project: Captain Bearse's Village				
Address of HD Project: 39 Pearl Street				
City: Hyannis	Zip:	02601		
Map 308 Parcel 89				

#### 2. TO-SCALE MAPS OF THE FOLLOWING:

- A. Identification of locus of development

  B. Site plan showing lot lines, building footprint and general dimensions
- 3. **DESCRIPTION OF THE PROJECT:** Narrative description of the proposed project.

39 Pearl Street is a .38 acre lot which is currently vacant. It was previously developed with the Captain Bearse Lodge, a lodging house. The structure caught fire in 2011 and was later demolished.

Captain Bearse Village is a proposal to construct 5 new, two family structures.

The site is located in the Hyannis Village Business Zoning District where the Town has planned and zoned for higher density residential housing.

The newly constructed residential units will be townhouse style homes, each with 2 bedrooms, 1.5

baths and 806 square footage.

The current total assessed value of vacant land is \$92,900 producing \$870.47 in tax revenue.

The anticipated value of the development upon completion is approximately \$2-2.5 million, creating Over 2 million in additional, new value.

# **4. MARKET ANALYSIS:** Demonstrate need and demand for multi-family market rate housing. Describe how pricing for market rate units was calculated.

The proposed project before you is a much needed development for continued economic growth to our town and the downtown Main Street, and Hyannis Harbor Waterfront area. As stated at an Economic Development Task Force meeting, by Rick Penn, owner of Puritan Cape Cod, "retail follows residential, we can't have retail growth without residential growth." This new housing stock in the downtown area.

As specifically identified in the "Housing Needs Assessment," (Published 2014) the need for new marketrate rental housing stock in the Hyannis downtown is great. This development would create 9 new, much needed market rate rental units.

These proposed newly units are comfortably sized and well laid out for both family, workforce, and individuals to reside in contrast to much of the existing rental housing stock in downtown which are very small, unconventional structures and were adapted from buildings that were not meant for multi-family living or high density housing.

The proposed market rate rent is \$1,800 (plus utilities) maintaining a rent level that is achievable by the Cape Cod workforce.

#### 5. PROJECT DETAILS:

Development Name: Captian Bearse's Village					
Construction Plans and Specifications (please attach)					
Proposed Uses(s): Residential	Residential S. F.: 7254 Other S.F.:				
Total Floor Area: 8060 SF					
Total Number of Units: 9	2BR				
Total Number of Market Rate Units for S	ale/Rent:: 9 2BR				
Permitting Status: Informal Site plan rev	view completed, updated engineering in process to				
determine if relief from planning board will be required.					
Site Control (attach details):					
,					
I individually currently own the property. Prior to construction it will be placed into an LLC.					
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Amenities and services:					
Heat, central AC, washer and dryer in unit, rear outdoor area					
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Construction Costs Estimates— attached					

Management Plan - elaborate -

I individually own, maintain and manage year-round rental housing in the mid-cape area. I currently own and manage approximately 60 rental units in the mid-cape area.

This includes property acquisitions, renovations and repairs. As well as tenant selection, placement, rent collection, and managing all aspects of on going maintenance and repairs.

Identification of all funding sources committed:

This project has received initial approval for a commercial loan from Cape Cod Five but are awaiting a decision on the status of this tax relief before submitting for final approval.

#### **6. DEVELOPMENT TEAM:**

- Owner Jake Dewey
- Developer Jake Dewey
- General Partner N/A
- Development Consultant N/A
  - Architect
  - Contractor Seashore Homes Inc
- Construction Manager Seashore Homes Inc
  - Management Agent Jake Dewey
  - Attorneys (real estate & tax) Bernie Kilroy
- Guarantor N/A
- Service Provider N/A
- Other role
- Others

# **7. DEVELOPER EXPERIENCE AND CAPACITY**: Describe relevant background and/or experience that demonstrate the capacity of the development team to successfully carry out the proposed project.

I purchased my first residential unit in 2006. Since then I have accumulated approximately 60 units. Some that began as total rehab projects. I have managed all of my units personally for the past 13 years.

I also sit on several condo association boards and am actively involved in maintaining and improving these higher density living environments.

Most recently I have completed a development at 17 High School Road Hyannis, a very similar project to what I am proposing here. The project was completed on budget and on-time, and was fully leased within weeks of taking applications.

## **8. STRATEGIC IMPORTANCE:** Describe how the proposed project will meet the goals of HDI Program and benefit the HD Zone (see TIE Criteria)

Not only will this development serve an economic need to our community. It also will add to the tax base by improving currently unproductive land.

The allowed range of exemption is a 100% relief of new assessed value to 10%. The length of time for this relieve is a range of 5 years to 20 years. I am proposing a 85% relief in the new assessed value for the five years after completing the project, and a 60% relief for the following 5 years, and a 50% relief for the

remaining 10 years.

I am proposing this relief to help stabilize the project upon completion and further to keep these units as market rate, year round rental homes that are attainable for our working class citizens.

Additionally, the need for the level of relief and length of time for the relief is due to the Hyannis Fire Tax which will not receive any relief.

It has been well documented by our town planning department, including economic development and housing; that the need for additional rental units are some of the top priorities for our town. This project is a viable option to create 9 new units, on a currently unproductive piece of land in the downtown area.

**9. DESIGN:** Attach copies of site plan, floor plans, elevations, and/or specifications that will clearly indicate the scope of work to be undertaken and the types of materials to be used. Describe environmental and energy efficient design..

All new residential construction, new insulation, energy efficient windows, central A/C and Gas heat.

10. PROJECT SCHEDULE: (Milestones) Attach project timeline.

TIE Application Date: November 30, 2020

Construction Start: Goal of spring 2021

50% Construction completion: Goal of July 2021

Construction Completion: Goal of December 31, 2021

First Certificate of Occupancy Goal of December 31, 2021

Last Certificate of Occupancy Goal of December 31, 2021

Permanent Loan closing: Goal of December 31, 2021

Full Lease Up: Goal of February 15, 2022

Other tasks:

#### 11.

Tax Increme	Tax Increment Exemption Request				
Percentage	Years 1-5 - 85%				
	Years 6-10 60%				
	Years 11-20 50%				
Years:	_Total of 20 years				
<b>Estimated P</b>	roject value upon completion:	\$2.2-\$2.5 million anticipated value			

#### 12. PROJECT FINANCING:

A. Development Budget	Project Cost	Cost/Unit	Cost/Sq. Ft.
Number of Units: 9	\$2,885,916	\$320,657	\$397.84

Sources:	Amount:
Developer Equity	\$699,464
HD Tax Credit Equity	\$395,387
Other Tax Credit Equity (describe)	N/A
• 1 <sup>st</sup> Mortgage (on existing land)	
Syndication Bridge Loan	
<ul> <li>Construction Loan</li> </ul>	\$1,791,065
<ul> <li>Permanent Loan upon completion</li> </ul>	1,791,065
• Sale of Units	N/A
<ul> <li>Public Subsidy/source</li> </ul>	
• Other	
<b>Total Sources:</b>	\$2,308,944
Uses:	
<ul> <li>Acquisition</li> </ul>	\$250,000
• Direct Construction Budget	\$1,830,500
<ul> <li>General Development Costs</li> </ul>	\$294,544
• Developer Overhead & Fee	\$385,873
• Solar	\$125,000
• Other	
Total Uses	
<b>Total Development Cost</b>	\$2,885,916

Rental Units:	# of Units:	Square Feet:	Projected Monthly Rents
• 1 Bedroom			\$
• 2 Bedrooms	9	806	\$1,800
• 3 Bedrooms			\$
4 or more Bedrooms			\$
For Sale Units:			
• 1 Bedroom			Projected Prices
• 2 Bedroom			\$
• 3 Bedroom			\$
• 4 Bedroom			\$
Commercial Space			\$

<b>Annual Operating Budget</b>	Project	Unit	With Proposed TIE	
Income				
Rents	\$208800			
Less				
Vacancy (6.8%)	\$14,198			
<b>Gross Effective Rent</b>	\$194,602			
Expenses				
Operating	\$28,500			
Taxes (without TIE)	\$23,960		4500	
Insurance	\$17,700			
Maintenance	\$15,200			

Administrative	\$1000	
Management Fee	\$21,000	
Legal, accounting, supplies,	\$1800	
Credit checks, ad & marketing		
Payroll		
Admin payroll		
Maintenance payroll		
Payroll taxes, fringe		
Other		
<b>Total Annual Operating Expense</b>	\$109,160	
Replacement reserve	\$5000	
Operating reserve	\$3500	
Debt Service	\$95,703	

**Development Pro-forma and Operating Pro-forma.** Applicants may use their own format or the Commonwealth's One Stop Application Section 1-4 and submit it with this application. The One Stop application is available at <a href="https://www.onestopapp.com">www.onestopapp.com</a>.

#### **Checklist for Exhibits to Application**

Exhibit 1: Site Information HD Project site map

• Site plan showing lot lines, building footprint and general dimensions

Exhibit 2 Evidence of Site Control

Exhibit 3 Management Plan; Management Agent Profile

Exhibit 4 Construction Plans and Specifications

Exhibit 5 Documentation of Funding Commitments

Exhibit 6 Development and Operating Pro-forma

Exhibit 7 Developer Team Profiles

Councilor Steinhilber asked Committee member for a motion to approve this TIE and forward for recommendation to the full Council. Councilor Matthew Levesque made the motion to approve the application as submitted and to forward to the full Council for recommendation. Councilor Nikolas Atsalis seconded the motion. Cynthia Lovell, Administrator of the Town Council took a Roll Call vote:

Councilor Matthew Levesque yes Councilor Eric Steinhilber yes Councilor Nikolas Atsalis yes

Councilor Steinhilber asked Committee member for a motion to Adjourn, Councilor Matthew Levesque made the motion to Adjourn; Councilor Nikolas Atsalis seconded the motion; Cynthia Lovell, Administrator of the Town Council took a Roll Call:

<sup>\*</sup>Applicants must demonstrate that the proposed project is financially feasible. The Debt Service Coverage/Cash Flow must be acceptable by current industry standards and acceptable to the Town and DHCD.

Councilor Matthew Levesque yes Councilor Eric Steinhilber yes Councilor Nikolas Atsalis yes

Committee Adjourned at 9:27am

Included below are the meeting discussions in its entirety:



TIF-TIE 12-15-2020.mp4