GUIDE TO THE BUDGET

The FY 2022 budget document is organized into the following nine sections:

- 1. Introduction and Overview: This section starts with the town History, Demographics and Statistics, followed by Property Tax Information, defining Barnstable's Council-Manager form of government and organizational chart. In addition, Town Council's Strategic Plan, which appears throughout the document as illustrated within departmental goals and objectives. Finally, it includes the Town Manager's budget message, which communicates the Town Council's Strategic Plan as it relates to the budget development process. The budget message highlights major changes and key initiatives in the proposed budget.
- 2. Financial Process, Structure, and Policy: Building the Budget and Town-Wide Financial Management Policies.
 - **a. Building the Budget-** Provides the reader a brief synopsis of the budget process. This includes a discussion on the relationship between the 5-Year Forecast, Capital Improvements Plan, and Operating Budget.
 - **b.** Town-Wide Financial Management Policies- This includes the financial policies outlined in Barnstable's Town Charter Section 6-1, as well as other financial policies included in the Town's Administrative Code.
- 3. Financial Summaries: Fiscal Year Operating Budget Summary, Revenue Estimates, and Long-Term Budget Planning.
 - a. Fiscal Year Operating Budget Summary- This subsection summarizes the entire fiscal year budget for both General Fund and Enterprise Funds. It provides details on major changes from the previous fiscal year. Other information included is a list of Full-Time Equivalent Employees (FTE), Department of Revenue (DOR) Certified Free Cash balances, changes in fund balance, school and municipal operating budget changes, and a consolidated resources and appropriation summary.
 - b. Revenue Estimates This subsection includes specific factors that influence the estimates for revenue in the fiscal year. For example, state and local laws, economic factors, and state budget. These factors influence the town's ability to generate resources in the fiscal year.
 - **c.** Long-Term Budget Planning- Many factors that can influence a town's capital and operating budget. This subsection provides a brief overview of the more pertinent accounts that can influence Barnstable's budget into the future.
- **4.** Capital Budget and Debt Summary: This section includes the Capital Improvements Plan for the fiscal year as well as a debt position analysis.
- 5. Department Summaries General Fund: This section provides an overview of the various services the town provides as categorized by departments: Police, Public Works, Community Services, Licensing Services, Inspectional Services, Administrative Services, Planning & Development, Education, and Other Requirements. The General Fund includes a majority of the services provided by the town and excludes those required to be accounted for by law or ordinance in another fund.
- **6. Department Summaries Enterprise Funds:** An Enterprise Fund is a separate fund established to account for certain operations:

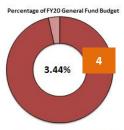
- a. That are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user fee charges; or
- **b.** Where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

The Town of Barnstable has nine Enterprise Funds: Airport, Golf Course, Marina, Sandy Neck Park, Solid Waste Facility, Water Supply, Water Pollution Control, the Hyannis Youth & Community Center, and Public, Education & Government Television Access Fund (PEG).

- **7. Seven Village Libraries:** This section provides a summary of the individual public libraries throughout the town of Barnstable.
- **8.** Other Funds Not Part of the Budget Process: This section provides an overview of resources that are not part of the budget process. These funds can be standalone and focus on specific services. For example, revolving funds, receipts reserved for specific appropriations, gifts, and grant accounts.
- **9. Appendix:** This is the final section of the operating budget booklet. Within this section, there are two appendices as listed below.
 - a. Appendix A- Includes the budget appropriation orders for both the operating budget and capital plan. The Town Council is required by law to vote on these appropriation orders. An appropriation order is an act of setting aside money for a specific purpose.
 - **b.** Appendix B- Provides a glossary of government or financial terms used throughout the book. This appendix will help the reader understand the technical language used in the document.

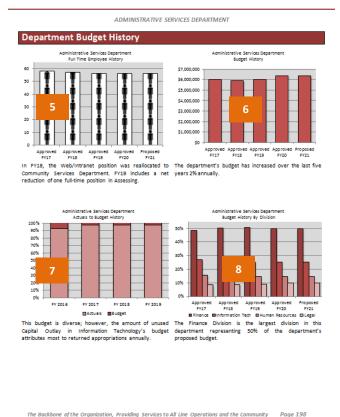
Department Summaries – General Fund Guide





The Administrative Services Department budget represents 3.56% of the overall General Fund budget.

The Backbone of the Organization, Providing Services to All Line Operations and the Community Page 195



- 1 Department or Division Title
- Each department/division includes a purpose statement, which helps establish the operations goals and objectives.
- This is a list of all divisions/programs operating within the department/division. A department can be segmented into divisions, which are then segmented into programs.
- This chart shows the department/division total budget as a percentage of the overall General Fund budget (see Financial Summaries section).

- Department/Divisions full-time employee (FTE's) history count.
- Town Council approved budget history for the department/division for the past five years. This also includes next years' proposed budget.
- 7 This chart shows a history of each department/division actual expenditures against approved budgets as a percentage.
- This chart shows each division/program as a percentage of the department/division total budget.

Department Summaries – General Fund Guide (Continued)

Department Budget Compar Taxes 06,967 \$453,219 \$479,880 \$607,455 \$127,575 26.58% Fees, Licenses, Permits 18.034 15,555 16,900 18,487 1.587 9.39% Interest and Other 159,661 144,028 149,000 134,000 (15,000) -10.07% \$103,891 13.51% \$666,228 \$769,251 \$873,142 **Total Sources** \$736,273 11 Personne 568,832 639,451 754,342 \$114,891 17.97% \$103,891 13.51% \$666,228 \$736,273 \$769,251 \$873,142 FY 2019 2021 1.00 1.00 Ass. Town Manager 1.00 Clerical Assistant 0.50 0.50 Communications Director 0.60 0.60 .00 Confidential Assistant 1.00 1.00 Dir. of Property & Asset Mgt. 1.00 1.00 Insurance & Asset Coordinator 1.00 1.00 1.00 1.00 1.00 1.00 Town Manager Web/Intranet Developer 1.00 1.00

Budget Reconciliation	Personnel	Operating	Capital Outlay	Totals	FTE
FY 2020 Approved Budget				\$769,251	
Contractual Obligations Net of Staff Turnover	5,440	-	-	5,440	-
FY 2021 Budget Changes					
1. Communications Director Position	21,391	-	-	21,391	0.60
2. Transfer Web Developer Position 13	88,059	-		88,059	1.00
3. Citizens Academy Budget Reduction	-	(6,000)	-	(6,000)	-
4. Training & Conferences Budget Reduction	-	(5,000)	-	(5,000)	-
FY 2021 Proposed Budget	\$114,890	(\$11,000)	\$0	\$873,141	1.60

Summary of Budget Changes

Town Manager's proposed FY 2021 budget is increasing 13.51% over the approved FY 2020 budget as the Communications Program has been transferred from the Community Services Department. The program includes the Communications Director position and the Web Developer.

- Communications Director This position is responsible or providing information on behalf of the Town of Barnstable through various communication outlets to diverse audiences. In addition, works with the Town Manager on strategic communication initiatives for the Town.
 - 9 This financial table displays the following:
- Sources of Funding: departments or divisions can receive funding to cover operating expenses by charging fees for services, state aid, local tax support, fines and penalties, and interest etc.
- Expenditures: all costs are categorized into three segments. Personnel cost for all permanent and temporary salaries and wages. Operating expenses include supplies, professional services, training, licenses etc. Capital Outlay is for large or one-time expenses like purchasing a vehicle.
- Division's full-time equivalent employees listing by position.

Department Budget Comparison (Continued)

- Transfer Web Developer This position supports all the communication needs for the Communication Program through various web-based avenues.
- Citizens Academy Budget Reduction Reduced the budget to provide one academy per year as opposed to two.
- Training & Conferences Budget Reduction Reduced the amount of available budget to attend trainings.



Town Hall



Actual FY 2019 Approved FY 2020 Proposed FY 2021

Resources By Category Summary

Taxes will provide 70% of the resources to fund the Town Manager proposed FY 2021 operating budget. Town wide building & land leases are included in the interest and other category (Asset Management program), which provides 15% of total resources. Enterprise Funds provide 13% for indirect support, with the remaining balance of 2% is from fees, licenses, and permits issued.

- This section provides a budget reconciliation between fiscal years. The table provides a budget reconciliation between fiscal years based on changes between various accounts. This includes changes in one-time charges, contractual obligations and turnover, and additional funding request.
- Additional Funding Recommended provides a brief description of the additional funding requested by the department within the fiscal year.
- This compares resources as a percentage of total funding for the department/division based on actuals, approved budget, and proposed budget.

Department Summaries – General Fund Guide (Continued)

LEGAL DIVISION

Division Goals and Objectives

Short-Term:

- Continue to devote attention t litigation by education and tr Economic Development, Reg Performance)
 defensive Finance, ess, and
- Continue to provide advice and assistance on the implementation of legislation designed to promote energy efficiency to make cost savings. (SP. Finance, Public Health and Safety, Infrastructure, Economic Development, Environment and Natural Resources)
- services to the officials and agencies of the Town. (SP: Finance, Economic Development, Public Health and Safety, Infrastructure, Housing, Environment and

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Long-Term:

- defensive 1. Continue to work with the Town Council on legal issues
 Finance, relating to growth and the quality of life including
 ess, and Hyannis revitalization. (SP: Economic Development,
 Regulatory Process and Performance, Environment
 and Natural Resources, Housing)
- Continue to assist the Community Preservation
 Committee in reviewing the eligibility of projects for
 funding and in reviewing restrictions and other legal
 documents. (SP: Finance, Environment and Natural
 (SP: Finance, Economic Development)
 - Work with the Town Council to amend the Zoning Ordinance to allow for the creation of more multifamily rental housing. (SP: Housing, Economic

Division Recent Accomplishments

- For more than two years, this office has been engaged with Vineyard Wind, which proposes to build the country's largest windfarm in federal waters south of Martha's Wineyard and to connect its power cables to the regional power grid via a substation in independence Park, Hyannis. The substation will have transformers that contain highly toxic cooling fluids directly upstream from the Town's vital Mary Dunn poad public water supple. Selection and the proposes of the page of the Road public water supply. Following months of intense negotiations and in consultant consultation with negotations and in consultant consultation with management, a host Community Agreement yag, 688,058,0 with vineyard Wind. The agreement will fund an intense per-review of the containment do the substation, will address a host of issue with the cable landfall at Coyol[[5, Beach, provide up to 532 million dollars for mitigation.] to protect the town's water supplies. The agreement will also provide millions of dollars in tax revenue over the project life.
- Following a comprehensive staff and Town Council subcommittee review of surface parking lots in the Hyannis waterfront district, the Town Council adopted substantial zoning amendments called the Hyannis Parking Overlay District. The amendment imposed numerous public safety requirements, better access and traffic control in the area, strict lot and parking and traffic control in the area, strict lot and parking demarcation lines, banning parking garages, etc. A sigsagisfied neighbor challenged the HBQD, in Land Court, which disapproved the zoning amendment in a decision that came as a disappointing surprise to the municipal bar statewide. The case is currently on appeal and argument before the Appeals Court of the Commonwealth is expected in March 2019.

end of Dead Neck. After a three day hearing the permit grant was upheld and the first phase of the

Providing Accessible and Preventative In-House Legal Services.

- Goals and Objectives: each division provides a list of short and long-term goals, which directly tie into the Town Council Strategic Plan (see Introduction section).
- Each division provides a set of recent accomplishments during the currently fiscal year. These accomplishments relate to the short and long term goals of the division.

Department Summaries- General Fund Guide (Continued)

HUMAN RESOURCE DIVISION

Division Services Provided Staffing, Benefits, and Compensation Pro

- creating/revising/updating job descriptions; receipt and processing of all relevant paperwork;

The purpose of the Staffing, Benefits, and Compensation

Benefits: The offering of a comprehensive benefits

Program is to recruit, select, manage, and retain a package is an important tool in the recruitment and

qualified, diverse, knowledgeable, effective, and

retention of talented and motivated employees. The

productive workforce so that other Municipal and School

administration of benefits programs is comprised primarily

Departments are able to successfully meet the goals of the

of (1) benefits maintenance, which includes the payment

and changes, which includes processing paperwork through Staffing: When a vacancy occurs or a new position is vendors and deductions through Payroll, and (3) benefits created, Human Resources will insure the accuracy of the communication and education for helping employees get created, Human Resources will insure the accuracy of the communication and education for helping employees get current job description, that all relevant employment laws the most out of their benefits package. Additionally, recent are followed, and that each position is filled with the most state and federal health insurance laws have spawned an qualified applicant. The department will also strive to evolving abundance of rules and regulations, which in recruit a diverse applicant pool. Responsibilities of the have created the need for data collection, analysis, reporting, and a sophisticated HR/Payroll electronic database to facilitate compliance.

 receipt and processing of all relevant paperwork;
 composing, posting and tracking of vacancy announcements;
 external and internal recruitment efforts;
 external and internal recruitment efforts;
 preparation of interview package and review of hiring package;
 insuring compliance with applicable state/federal laws and regulations; and
 maintaining teacher certification database. Compensation: Maintaining a competitive and equitable

Staffing & Compensation		Actual		Projected		Approved		Proposed		hange	Percent
Category		FY 2018	FY 2019		FY 2019		FY 2020		FY19 - 20		Change
Taxes	\$	683,977	\$	684,458	\$	684,474	\$	694,298	\$	9,824	1.44%
Enterprise Funds		65,259	П	63,663		63,663	Г	62,904		(759)	-1.19%
Total Sources	\$	749,236	\$	748,121	\$	748,137	\$	757,202	\$	9,065	1.21%
Expenditure Category											
Personnel	\$	585,582	\$	581,500	S	587,187	\$	596,252	S	9,065	1.54%
Operating Expenses		163,654		166,621		160,950		160,950		-	0.00%
Total Appropriation	5	749,236	5	748,121	5	748,137	5	757,202	5	9.065	1.21%

INFORMATION TECHNOLOGY DIVISION

Information Technology is measuring the yearly p	ercentage	that critica	l application	s/services	are available.	
Performance Measures			FY 2017 Actual	FY 2018 Actual	FY 2019 Estimated	FY 2020 Projected
Percent of availability of database environments	19		95.90%	99.90%	99.90%	99.90%
Availability of critical core applications*			95.90%	99.90%	99.90%	99.90%
Availability of Town's web site including property	98.70%	99.90%	99.90%	99.90%		

Workload Indicators	FY 2017	FY 2018	FY 2019	FY 2020
Workload Indicators	Actual	Actual	Estimated	Projected
New PC's installed	60	130	130	100
Help Desk work orders completed	1001	900	950	950
Completed requests for Maps and geographic analysis	882	927	1,000	1,000

Workload Indicators	FY 2017	FY 2018	FY 2019	FY 2020
	Actual	Actual	Estimated	Projected
Large print jobs with folding/mailing	9	10	9	10
Systems Administration Program				
Network Uptime (not including scheduled down time)	95.59%	99.59%	99.90%	99.90%
Number of security cameras	36	48	48	59
Hardware Program	•			
Number of PC's, Laptops, Tablets, Devices	450	452	520	550

Creating a Competent and Diverse Workforce

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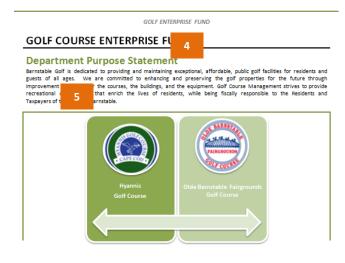
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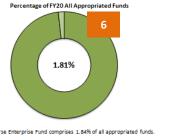
This section includes program description and financial summary.

19 Performance Measures/Workload Indicators: This section provides various measurements specific to the division or program.

Department Summaries-Enterprise Fund Guide







Golf Course Enterprise Fund comprises 1.84% of all appropriated funds.

Protecting and Enhancing Sustainable Open Space Through Golf

al/Commercial Opportunities and Access to Our Citizens, Visitors and Business Community

- Department title: The department that oversees the Enterprise Funds. The group of Enterprise Funds adheres to the department purpose statement.
- Purpose Statement: The group of Enterprise Funds purpose as a whole department.
- Names of the various Enterprises Funds the department manages.

- Enterprise Fund title
- **Enterprise Fund Purpose Statement**
- Percentage of the Enterprise Funds budget against all appropriated funds for the fiscal year (see Financial Summaries section).

Department Summaries-Enterprise Fund Guide (Continued)



☐ Fees, Licenses, Permits ☐ Capital Trust Fund Reserves ☐ Special Revenue Funds ☐ Charges for Services ☐ Interest and Other

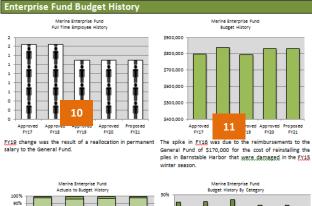
Factors Affecting Revenue

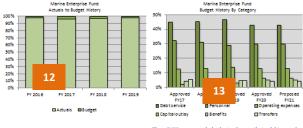
The rates are set in accordance with the necessary revenue required to run the marina operations including all capital improvements. The possibility of expanding the number of slips would allow for additional revenue sources in this area. The marines have a waiting list for sevenues age_grojected to increase all vacancy rates are not a significant factor in calculating revenues. Bevenues age_grojected to increase all other factors that could affect rever federal regulations, and staffing.

Fees, Licenses, Permits account for 86% of all Marina Enterprise Fund revenues. This includes both transient docking fees and annual slip holders. The Capital Trust Fund provides the second largest source of revenue at 7% for debt service payments associated with the Barnstable Marina Bulkhead project in 2011. A portion of this project wgs.saald.for. with the Capital Trust Fund. The spike in revenue for FV16 was a bond premium earned on the FV16 bond sale.

Factors Affecting Expense

The purchase of the Prince Cove derived from taking over the open derived from taking over the open derived from taking over the open deared from taking the property of the loan and the Marina Enterprise Fund will repay the remaining \$525,000. The FY16 and FY17 capital programs authorized another \$1.5 million in dredging and bulkhead improvement projects. The annual debt payments for this operation have increased significantly as a result.





The EXAQ proposed budget shows that debt service represents the largest expense category within the Marina operations at 43%, which is due to debt payments for the most recent capital projects such as Gateway dredging, and Prince Oove and Hyannis bulkhead repairs.

Providing Adequate and Safe Use of Water Oriented Facilities That Is Fair and Uniform To All Users.

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- An Enterprise Fund receives various sources of funding to cover operating cost. These sources are shown as a percentage of total sources of funding they receive.
- Factors Affecting Revenues provides a brief description of key factors influencing the Enterprise Fund's revenues.
- Factors Affecting Expenses provides a brief description of key factors influencing the Enterprise Fund's expenses.

Department/Divisions full-time employee (FTE's) history.

Providing Adequate and Safe Use of Water Oriented Facilities That Is Fair and Uniform To All Users.

- Town Council approved budget history for the department/division for the past five years. This also includes the next years proposed budget.
- This chart shows a history of each department/division actual expenditures against approved budgets as a percentage.
- Expense Category chart shows each category as a percentage of the total budget.

Department Summaries-Enterprise Fund Guide (Continued)

Enterprise Fund B	udget	Con	npar	ison					
Marina Enterprise Fur	ıd	Ac	tual	Pro jected	Π.	App roved	Proposed	Change	Percent
Source of Funding		FY	2019	FY 2020		FY 2020	FY 2021	FY20 - 21	Change
Fees, Licenses, Permits			997	\$525,00	0	\$682,000	\$528,750	(\$153,250)	-22.479
Charges for Services		14	130	8,80	0	13,500	10,000	(3,500)	-25.939
Interest and Other			488	12,00	0	12,200	10,000	(2,200)	-18.039
Special Revenue Funds			30,000	30,00	0	30,000	30,000	-	0.009
Capital Trust Fund Reserves			57,231	55,63	1	55,631	54,031	(1,600)	-2.889
Total Operating Source of F	unding	\$8	16,846	\$631,43	1	\$793,331	\$632,781	(\$160,550)	-20.249
Expense Category		i							
Personnel Personnel		\$ 2	25,548	\$ 203,76	8 5	245,149	\$ 244,783	\$ (1,366)	-0.569
Benefits			31,520	30,29	1	39,201	39,707	506	1.299
Operating Expenses		•	98,588	106,89	1	107,434	105,019	(2,415)	-2.25
Capital Outlay	15		7,757	43,79	5	50,000	20,000	(30,000)	-60.009
Debt Service		3	66,539	355,50	4	355,504	341,544	(13,960)	-3.939
Transfers Out			34,786	34,49	2	34,492	36,924	2,432	7.059
Total Operating Budg	et	\$7	64,738	\$774,74	1	\$832,780	\$787,977	(\$44,803)	-5.389
Capital Improvement Program			236	-	Т	-	-	-	0.009
Total Capital Expense	15		236	\$	0	\$0	\$0	\$0	0.009
Total Expenses		16	974	\$774,74	1	\$832,780	\$787,977	(\$44,803)	-5.389
Excess (Deficiency) cash l	asis	S	51,872	(\$143,31	0)	(\$39,449)	(\$155,196)	(\$115,747)	
Beginning Certified Free Cash		5 8	48,927		-	900,799	\$ 861,350		
FY 2020 Projected Excess (Defic	iency)			-	_	,	(143,310)		
Ending Projected Certified Free		\$ 9	00,799	-	-	861,350	\$ 562,844		
Job Title		FY:	2019	i _		FY 2020	FY 2021	Change	
Administrative Assistant			0.20	1		0.20	0.20	-	
Director Marine & Environment	tal Affairs		0.15	1	17	0.15	0.15	-	
Marina Manager/Asst. Harbor I	Master		0.75	1 📙		0.75	0.75	-	
Principal Dept/Div Assistant			0.20	1	\vdash	0.20	0.20	-	
Full-time Equivalent Empl	oyees		1,30			1.30	1.30	0.00	
· · · · · · · · · · · · · · · · · · ·									
Budget Reconcili	ation		P	ersonnel	0	perating	Capital Outlay	Totals	FTE
FY 2020 Approved Budget								\$832,78	80
Contractual Obligations Net of 5	Staff Turnov	/er		(66)		-	-	(1,30	56) -

budget Reconciliation	Personn	iei .	Operating	Capital Outlay	Totals	FIE
FY 2020 Approved Budget					\$832,780	
Contractual Obligations Net of Staff Turnover		66)	-	-	(1,366)	-
Change in Indirect Costs	18	777	2,342	-	3,119	
One-Time Charges		271)	(13,960)	(30,000)	(44,231)	-
FY 2021 Budget Changes						
 Advertising Budget Line Item Reduction 		-	(500)	-	(500)	-
Marine Related Services Budget Reduction		-	(1,825)	-	(1,825)	-
FY 2021 Proposed Budget	(5	860)	(\$13,943)	(\$30,000)	\$787,977	-

Summary of Budget Changes

The Marina Enterprise Fund's proposed FY 2021 budget is decrease in debt service costs and a one-time purchase in FY 2020 for a new vehicle attribute to most of the change. Several budget line items are height, seduced and indirect costs are increasing 53,119.

- Sources of Funding: Enterprise Funds can receive funding to cover operating expense by charging fees for services, state aid, local tax support, fines and penalties, and interest.
- Expenditures: all costs are categorized into three segments. Personnel cost for all permanent and temporary salaries and wages. Operating costs includes supplies, professional services, training, licenses etc. Capital Outlay costs are for one-time expenditures, such as purchasing a vehicle.
- Excess (deficiency): If expenses exceed the source of funding the Enterprise Fund consumes reserves. If source of funding exceed expenses the Enterprise Fund generates reserves.

- Full-Time Equivalent Employees: Includes permanent year-round staff only; no seasonal staff.
- This section provides a budget reconciliation between fiscal years. The table provides a budget reconciliation between fiscal years based on changes between various accounts. This includes changes in one-time charges, contractual obligations and turnover, and additional funding request.
- Additional Funding Recommended provides a brief description of the additional funding requested by the department within the fiscal year.

